

## Message Text

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ACTION TRSE-00

INFO OCT-01 EA-06 NEA-09 ISO-00 SP-02 AID-05 EB-07 NSC-05

CIEP-01 SS-15 STR-04 OMB-01 CEA-01 CIAE-00 COME-00

FRB-03 INR-07 NSAE-00 XMB-02 OPIC-03 LAB-04 SIL-01

L-02 H-02 IO-10 PRS-01 PA-01 USIA-06 /099 W

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P 140919Z APR 75

FM AMEMBASSY MANILA

TO SECSTATE WASHDC PRIORITY 2216

INFO AMEMBASSY NEW DELHI PRIORITY

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USADB

DEPT PASS TREASURY FOR ASSISTANT SECRETARY COOPER FROM BEACH

DELHI PASS BUSHNELL/BENNETT SEC. SIMON PARTY

E O 11652: ADS, DECLAS 12/31/75

TAGS: EAID, EFIN

SUBJ: ADF REPLENISHMENT MEETING

REF: TREASURY 75-53

BANK EXCEEDINGLY CONCERNED ABOUT INABILITY US TO PARTICIPATE IN SCHEDULED ADF REPLENISHMENT MEETING. PRESIDENT INOUE APPRECIATES CONSIDERATIONS NOTED COOPER LETTER, IS PREPARED TO FULLY ACCOMMODATE US DIFFICULTIES WITH FORMAL MEETING, AND, AS FOLLOWING LETTER CONCLUDES, FEARS ABSENCE US PARTICIPATION MAY WELL TRIGGER COLLAPSE, PERHAPS IRREVERSIBLY, OF PROPOSED ADF REPLENISHMENT EFFORTS:

QUOTE.

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DEAR MR. COOPER:

I APPRECIATE THE CONSIDERATIONS UNDERLYING YOUR RECENT RESPONSE TO MY INVITATION TO ATTEND A MEETING LATER THIS MONTH ON REPLENISHMENT OF THE AS IN DEVELOPMEND FUND, PARTICULARLY THE IMPORTANCE OF PRIOR CONSULTATION WITH CONGRESS BEFORE ANY FORMAL OR INFORMAL COMMITMENT CAN BE MADE.

SIMILAR CONSIDERATIONS WERE POINTED OUT BY UNITED STATES REPRESENTATIVES, AND ACKNOWLEDGED BY REPRESENTATIVES OF OTHER COUNTRIES, AT THE MEETINGS OF DEVELOPED MEMBER COUNTRIES CONVENED IN PREVIOUS YEARS TO DISCUSS ESTABLISHMENT OF THE ASIAN DEVELOPMENT FUND. IN WASHINGTON IN SEPTEMBER 1972, IN LONDON IN MARCH 1973, AND AGAIN IN MANILA IN APRIL 1973, THE UNITED STATES' REPRESENTATIVES EMPHASIZED THAT NO CONSULTATIONS WITH CONGRESS HAD OCCURRED AND THAT ALL THEIR COMMENTS ON THE BANK'S PROPOSALS WERE TENTATIVE AND NON-COMMITTING. ONLY PRIOR TO THE FOURTH MEETING IN BONN DID THE EXECUTIVE BRANCH HAVE AN OPPORTUNITY TO CONSULT WITH CONGRESS AND WAS IT ACCORDINGLY PREPARED FORMALLY TO DISCUSS POSSIBLE UNITED STATES' PARTICIPATION IN THE FUND. THIS, HOWEVER, DID NOT PREVENT THE UNITED STATES FROM SENDING REPRESENTATIVES TO THE EARLIER MEETINGS.

I MUST CLARIFY THAT THE MEETING TO BE HELD IN APRIL IS OF A PRELIMINARY NATURE, WHERE THE BANK WILL PRESENT ITS VIEWS AND PROPOSALS TO POTENTIAL DONORS AND WILL SEEK THEIR REACTIONS. AS YOU KNOW, WE HAVE ALREADY HELD VERY TENTATIVE DISCUSSIONS OF THIS MATTER AT THE LEVEL OF THE BOARD OF DIRECTORS, BUT MOST DIRECTORS LIMITED THEIR COMMENTS TO THE EXPRESSION OF PERSONAL VIEWS.

THE PROCEEDINGS WILL BE HELD IN CAMERA. IT IS NOT OUR OBJECTIVE TO SEEK COMMITMENTS FROM PARTICIPANTS, NOR DO WE EXPECT TO RECEIVE ANY. WE ANTICIPATE THAT ALL PARTICIPANTS WILL QUALIFY THEIR REMARKS BY INDICATING THAT THEY ARE SPEAKING INFORMALLY, THAT THE BANK'S PROPOSALS HAVE YET TO BE CONSIDERED IN THEIR GOVERNMENTS, AND THAT THEY HAVE CERTAINLY NOT GOT TO THE POINT OF CONSULTING THEIR LEGISLATURES.

THE PURPOSE OF THE MEETING IS PRECISELY TO BRING THE POTENTIAL CONTRIBUTORS TOGETHER WITH THE BANK'S REPRESENTATIVES, SO THAT EXPLORATION OF VIEWS CAN BEGIN. THIS WE HOPE WILL IN DUE COURSE - BUT NOT AT THE MANILA MEETING - RESULT IN THE DEVELOPMENT OF LIMITED OFFICIAL USE

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PROPOSALS WHICH EACH GOVERNMENT CAN THEN PROCESS WITH ITS LEGISLATURE IN ACCORDANCE WITH ITS USUAL INTERNAL PROCEDURES.

IF, HOWEVER, THERE SHOULD REMAIN ANY DOUBT IN YOUR MIND AS TO THE PRELIMINARY NATURE OF THE FORTHCOMING MEETING, I SHALL BE QUITE WILLING IN MY OPENING STATEMENT TO THE MEETING TO INDICATE EXPLICITLY MY CONCEPTION OF IT, AS OUTLINED ABOVE. I HOPE THIS WILL MEET TTAN DIFFICULTY

INDICATED  
IN YOUR LETTER.

FINALLY, I MUST EMPHASIZE AS STRONGLY AS I CAN THAT IF THE UNITED STATES DOES NOT PARTICIPATE IN THE MEETING, THE ADF REPLENISHMENT EFFORT MAY WELL COLLAPSE AT THE OUTSET, WITH VERY UNCLEAR PROSPECTS FOR REVIVAL. MANY DONOR COUNTRIES AND OTHER MEMBERS OF THE BANK MAY INTERPRET THE ABSENCE OF U.S. REPRESENTATION AS REFLECTING A TERMINATION, OR THE PROBABILITY OF A TERMINATION, OF U.S. SUPPORT FOR THE BANK'S CONCESSIONAL LENDING EFFORTS. I MUST THEREFORE URGE MOST EARNESTLY THAT THE UNITED STATES BE REPRESENTED AT THE MEETING, HOWEVER QUALIFIED THE REMARKS OF THE UNITED STATES' REPRESENTATIVE MUST BE. END QUOTE.

SULLIVAN

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## Message Attributes

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